

# All Official LOEs

| # | LOE Owner                                       | Source  | Source Title           | Title Date   | Location  |
|---|---|---|------------------------|--------------|---|
| # | LOE Name  | LOE Description   | LOE Shortterm Endstate | LOE Endstate |   |
| # | OfficialL                                       | LOE Subtask   |                        |              |   |
| 1 | US Department of Defense                        | US Army   | FM 3-24.2              | OCT 08       | Washington, DC  |
| 1 | Establish Civil Security                        | Combat Operations: restore and maintain order; establish border security; provide public safety and civil defense support; train and support police   |                        |              | Safe, secure, and stable environment established                                  |
| 1 | <input checked="" type="checkbox"/>             | restore and maintain order  |                        |              |   |
| 2 | <input checked="" type="checkbox"/>             | conduct operations to halt violence   |                        |              |   |
| 3 | <input checked="" type="checkbox"/>             | establish border security   |                        |              |   |
| 4 | <input checked="" type="checkbox"/>             | provide public safety support   |                        |              |   |
| 5 | <input checked="" type="checkbox"/>             | provide civil defense support   |                        |              |   |
| 6 | <input checked="" type="checkbox"/>             | perform HN police training and support  |                        |              |   |
| 2 | Establish Civil Control                         | Police-Type Operations: Provide ROL support; conduct policing; disarm, demobilize and reintegrate ex-combatants; resettle displaced citizens; provide populace with humane care and treatment; support HN police, fire, rescue, and penal units |                        |              | Rule of Law established   |
| 1 | <input checked="" type="checkbox"/>             | provide ROL support   |                        |              |   |
| 2 | <input checked="" type="checkbox"/>             | conduct populace and resource control   |                        |              |   |
| 3 | <input checked="" type="checkbox"/>             | disarm, demobilize and reintegrate ex-combatants  |                        |              |   |
| 4 | <input checked="" type="checkbox"/>             | resettle displaced citizens   |                        |              |   |
| 5 | <input checked="" type="checkbox"/>             | provide populace with humane care and treatment   |                        |              |   |
| 6 | <input checked="" type="checkbox"/>             | support HN police, fire, rescue, and penal units  |                        |              |   |
| 3 | Support Host Nation Security Forces             | Create and train HN security forces and transition to full HN operations  |                        |              | Self sufficient national security forces established                              |
| 1 | <input checked="" type="checkbox"/>             | identify indigenous security forces   |                        |              |   |
| 2 | <input checked="" type="checkbox"/>             | conduct training of security forces   |                        |              |   |
| 3 | <input checked="" type="checkbox"/>             | integrate HN security forces into COIN operations   |                        |              |   |
| 4 | <input checked="" type="checkbox"/>             | transition to HN control of security forces   |                        |              |   |
| 5 | <input checked="" type="checkbox"/>             | transition to HN lead in COIN operations  |                        |              |   |
| 6 | <input checked="" type="checkbox"/>             | transition to HN-only security forces   |                        |              |   |
| 4 | Restore Essential Services                      | Sewage, water, electrical power, academic institutions, trash removal, medical services   |                        |              | Essential services restored   |
| 1 | <input checked="" type="checkbox"/>             | restore sewage services   |                        |              |   |
| 2 | <input checked="" type="checkbox"/>             | restore water services  |                        |              |   |
| 3 | <input checked="" type="checkbox"/>             | restore electrical power and services   |                        |              |   |
| 4 | <input checked="" type="checkbox"/>             | restore academic institutions   |                        |              |   |
| 5 | <input checked="" type="checkbox"/>             | restore trash services  |                        |              |   |
| 5 | Support Economic and Infrastructure Development | Provide public works, commerce, civilian supply, civilian health care, and agriculture support; coordinate civic assistance programs  |                        |              | Economic foundation with sufficient infrastructure established                    |
| 1 | <input checked="" type="checkbox"/>             | restore medical services  |                        |              |   |
| 2 | <input checked="" type="checkbox"/>             | provide public works support  |                        |              |   |
| 3 | <input checked="" type="checkbox"/>             | provide commerce support  |                        |              |   |
| 4 | <input checked="" type="checkbox"/>             | provide civilian supply support   |                        |              |   |
| 5 | <input checked="" type="checkbox"/>             | provide civilian health support   |                        |              |   |
| 6 | <input checked="" type="checkbox"/>             | provide agriculture support   |                        |              |   |
| 7 | <input checked="" type="checkbox"/>             | coordinate civic assistance programs  |                        |              |   |
| 6 | Support Governance                              | Provide public administration support; identify and recruit leaders, facilitate local government, provide cultural affairs support; support and secure elections; support HN reforms  |                        |              | Functioning legitimate government that does not require external support in place |
| 1 | <input checked="" type="checkbox"/>             | provide public administration support   |                        |              |   |
| 2 | <input checked="" type="checkbox"/>             | identify and recruit leaders  |                        |              |   |
| 3 | <input checked="" type="checkbox"/>             | facilitate local government   |                        |              |   |
| 4 | <input checked="" type="checkbox"/>             | provide cultural affairs support  |                        |              |   |
| 5 | <input checked="" type="checkbox"/>             | support and secure elections  |                        |              |   |
| 6 | <input checked="" type="checkbox"/>             | support HN reforms  |                        |              |   |

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| # | OfficialL                            | LOE Subtask   |  |              |  |
| 7 | Conduct Information Tasks            | Tell the Story to the US public; marginalize insurgent influence; isolate insurgents; provide context for HN operations; reinforce HN legitimacy; create division between insurgent leadership and armed insurgents |  |              | Increased support to Host Nation government  |
| 1 | <input checked="" type="checkbox"/>  | tell the story to the US public   |  |              |  |
| 2 | <input checked="" type="checkbox"/>  | marginalize insurgent influence   |  |              |  |
| 3 | <input checked="" type="checkbox"/>  | isolate insurgents  |  |              |  |
| 4 | <input checked="" type="checkbox"/>  | provide context for HN operations   |  |              |  |
| 5 | <input checked="" type="checkbox"/>  | reinforce HN legitimacy   |  |              |  |
| 6 | <input checked="" type="checkbox"/>  | create division between insurgent leadership and armed insurgents   |  |              |  |
| 2 | US Govt organizations other than DoD | TRAC Ontology Workshop 3  | Non-DoD LOEs   | 7/15/2011    | TRAC, Ft Leavenworth, KS   |
| 1 | Develop Civil Security               | Civil Security Sector: ANP present, responsive, humane; prisons functioning; tribal militias; border security; family response units  | Number of acts of criminal violence on the decline                             |              | Security Sector functioning and compliant with both domestic laws and international human rights norms                       |
| 1 | <input checked="" type="checkbox"/>  | ensure ANP is present, responsive, humane   |  |              |  |
| 2 | <input checked="" type="checkbox"/>  | ensure prisons are functioning  |  |              |  |
| 3 | <input checked="" type="checkbox"/>  | ensure tribal militias are under control  |  |              |  |
| 4 | <input checked="" type="checkbox"/>  | ensure border security  |  |              |  |
| 5 | <input checked="" type="checkbox"/>  | create family response units  |  |              |  |
| 2 | Develop Government Sector            | Governance, Rule of Law, and Human Rights: elected officials; judicial system; reintegration  | Governor present, judicial officials in place, reintegration programs underway |              | GIRoA functioning as a sovereign, democratic country, responsive to population and respectful of IHRL norms                  |
| 1 | <input checked="" type="checkbox"/>  | establish elected officials   |  |              |  |
| 2 | <input checked="" type="checkbox"/>  | establish judicial system   |  |              |  |
| 3 | <input checked="" type="checkbox"/>  | begin reintegration of dissident elements   |  |              |  |
| 3 | Develop Economic and Social Sectors  | Economic & Social Sectors: employment; health; community development councils; infrastructure; agriculture (alt. to poppy production)   | Immediate humanitarian suffering alleviated, with increase in jobs             |              | GIRoA meets Millennium Development Goals--economically thriving and all members of society able exercise full social rights. |
| 1 | <input checked="" type="checkbox"/>  | increase employment   |  |              |  |
| 2 | <input checked="" type="checkbox"/>  | deal with health issues   |  |              |  |
| 3 | <input checked="" type="checkbox"/>  | institute community development councils  |  |              |  |
| 4 | <input checked="" type="checkbox"/>  | repair infrastructure   |  |              |  |
| 5 | <input checked="" type="checkbox"/>  | support agriculture (especially as alternative to poppy production)   |  |              |  |
| 3 | Afghan National Army - Provincial    | TRAC Ontology Workshop 3  | Non-DoD LOEs   | 7/15/2011    | TRAC, Ft Leavenworth, KS   |
| 1 | Provide Effective Security           | Provide conflict security; achieve stabilization of AO; improve personal security for every Afghan; fight insurgencies; fight terrorism   | Reduction in Red attacks   |              | End of Red attacks   |
| 1 | <input checked="" type="checkbox"/>  | achieve stabilization of AO   |  |              |  |
| 2 | <input checked="" type="checkbox"/>  | improve personal security for every Afghan  |  |              |  |
| 3 | <input checked="" type="checkbox"/>  | fight insurgencies  |  |              |  |
| 4 | <input checked="" type="checkbox"/>  | fight terrorism   |  |              |  |
| 2 | Defend Government Sector             | Defend Constitutional Governance, Rule of Law, and Human Rights: defend democratic processes and institutions; defend rule of law; replace every other militia or organized military force in the country           | Reduction in Green corruption  |              | End of significant Green corruption.   |
| 1 | <input checked="" type="checkbox"/>  | defend democratic processes and institutions  |  |              |  |
| 2 | <input checked="" type="checkbox"/>  | defend rule of law  |  |              |  |
| 3 | <input checked="" type="checkbox"/>  | replace every other militia or organized military force in the country  |  |              |  |
| 3 | Become Effective and Independent     | With the help of ISAF, become both effective and Independent: perform autonomous operations; maintain operational authority over AO   | Increase in successful, unaccompanied ANA operations.                          |              | Able to conduct full spectrum of military operations.  |
| 1 | <input checked="" type="checkbox"/>  | perform autonomous operations   |  |              |  |
| 2 | <input checked="" type="checkbox"/>  | maintain operational authority over AO  |  |              |  |
| 4 | Staff Effective Fighting Force       | Staff and supply the force: recruit; retain; train; equip   | Adequate readiness achieved for local operations                               |              | Fully meet authorized manning and materiel resource goals  |
| 1 | <input checked="" type="checkbox"/>  | recruit personnel   |  |              |  |

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|----------|---|---|--|---|---------------------------------|
| #        | LOE Name  | LOE Description   | LOE Shortterm Endstate   | LOE Endstate  |                                 |
| #        | OfficialL   | LOE Subtask   |  |   |                                 |
| 2        | <input checked="" type="checkbox"/>                     | retain personnel  |  |   |                                 |
| 3        | <input checked="" type="checkbox"/>                     | train personnel   |  |   |                                 |
| 4        | <input checked="" type="checkbox"/>                     | equip force   |  |   |                                 |
| <b>4</b> | <b>Afghan National Police - Provincial</b>              | <b>TRAC Ontology Workshop 3</b>   | <b>Non-DoD LOEs</b>  | <b>7/15/2011</b>  | <b>TRAC, Ft Leavenworth, KS</b> |
| 1        | Provide Effective Security                              | Provide civil security: achieve stabilization of AO; improve personal security for every Afghan; decrease criminal activities/operations                                  | Decrease in number of successful Red operations  | End of significant Red operations.  |                                 |
| 1        | <input checked="" type="checkbox"/>                     | achieve stabilization of AO   |  |   |                                 |
| 2        | <input checked="" type="checkbox"/>                     | improve personal security for every Afghan  |  |   |                                 |
| 3        | <input checked="" type="checkbox"/>                     | decrease criminal activities/operations   |  |   |                                 |
| 2        | Defend Government Sector                                | Defend Governance, Rule of Law, and Human Rights: defend democratic processes and institutions; defend rule of law  | Decrease in corrupt ANP activities   | End of significant ANP corruption.  |                                 |
| 1        | <input checked="" type="checkbox"/>                     | defend democratic processes and institutions  |  |   |                                 |
| 2        | <input checked="" type="checkbox"/>                     | defend rule of law  |  |   |                                 |
| 3        | Increase Trust of Population                            | Keep the population's trust: reduce corrupt treatment of population by police; reduce ANP aid of Taliban  | Percentage increase in population approval/support   | Pervasive view as an effective police force.  |                                 |
| 1        | <input checked="" type="checkbox"/>                     | reduce corrupt treatment of population by police  |  |   |                                 |
| 2        | <input checked="" type="checkbox"/>                     | reduce ANP aid of Taliban   |  |   |                                 |
| 4        | Become Effective and Independent                        | With the help of ISAF, become both effective and Independent: able to counter criminal element; function without mandatory partnering                                     | Increase in successful unaccompanied ANP operations  | Able to conduct full spectrum of law enforcement operations.  |                                 |
| 1        | <input checked="" type="checkbox"/>                     | able to counter criminal element  |  |   |                                 |
| 2        | <input checked="" type="checkbox"/>                     | function without mandatory partnering   |  |   |                                 |
| 5        | Staff Effective Police Force                            | Staff and supply the force: recruit; retain; equip; provide literacy training   | Adequate readiness achieved for local ANP operations. % increase in literacy rates. Overcome recruitment bias. | Fully meet authorized manning and materiel resource goals and literacy goals.   |                                 |
| 1        | <input checked="" type="checkbox"/>                     | recruit personnel   |  |   |                                 |
| 2        | <input checked="" type="checkbox"/>                     | retain personnel  |  |   |                                 |
| 3        | <input checked="" type="checkbox"/>                     | equip force   |  |   |                                 |
| 4        | <input checked="" type="checkbox"/>                     | provide literacy training for personnel   |  |   |                                 |
| <b>5</b> | <b>NGOs-Afghanistan (e.g., Doctors Without Borders)</b> | <b>TRAC Ontology Workshop 3</b>   | <b>Non-DoD LOEs</b>  | <b>7/15/2011</b>  | <b>TRAC, Ft Leavenworth, KS</b> |
| 1        | Implement USG programs.                                 | Implement contracted programs   | Initiate contracted programs.  | Complete all funded programs and close out.   |                                 |
| 1        | <input checked="" type="checkbox"/>                     | none  |  |   |                                 |
| 2        | Provide Humanitarian Assistance                         | Provide Humanitarian Assistance to population   | Alleviate immediate humanitarian suffering.  | Move beyond humanitarian crisis stage.  |                                 |
| 1        | <input checked="" type="checkbox"/>                     | none  |  |   |                                 |
| 3        | Reinforce Medical Reforms                               | Reinforce reforms across GIRoA medical infrastructure.  | Establish proposed governance technical assistance tasks.  | Successful implementation of contract to reinforce ministry.  |                                 |
| 1        | <input checked="" type="checkbox"/>                     | none  |  |   |                                 |
| <b>6</b> | <b>Afghan Government - Provincial</b>                   | <b>TRAC Ontology Workshop 3</b>   | <b>Non-DoD LOEs</b>  | <b>7/15/2011</b>  | <b>TRAC, Ft Leavenworth, KS</b> |
| 1        | Defend Government Sector                                | Defend Constitutional Governance, Rule of Law, and Human Rights: defend democratic processes and institutions; defend rule of law   | % reduction in corrupt Green activities.   | Functional independence and end of significant Green corruption. Functional independence and end of significant Green corruption. |                                 |
| 1        | <input checked="" type="checkbox"/>                     | defend democratic processes and institutions  |  |   |                                 |
| 2        | <input checked="" type="checkbox"/>                     | defend rule of law  |  |   |                                 |
| 2        | Promote Economic and Social Development                 | Promote economic and social development: reduce poverty; ensure sustainable development through a private-sector-led market economy; improve human development indicators | Increase in successful developmental tasks.  | Return to 1977 development levels.  |                                 |
| 1        | <input checked="" type="checkbox"/>                     | reduce poverty  |  |   |                                 |
| 2        | <input checked="" type="checkbox"/>                     | ensure sustainable development through a private-sector-led market economy  |  |   |                                 |
| 3        | <input checked="" type="checkbox"/>                     | improve human development indicators  |  |   |                                 |

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|--------------------------------|-------------------------------------|--|---|--------------|---|
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| #                              | OfficialL                           | LOE Subtask  |   |              |   |
| 3                              | Eliminate Narcotics Industry        | Eliminate narcotics industry: eliminate opium production facilities; eliminate opium fields; provide alternative agriculture   | Successful decrease in poppy production                           |              | All poppy fields eliminated and alternatives in place.      |
| 1                              | <input checked="" type="checkbox"/> | eliminate opium production facilities  |   |              |   |
| 2                              | <input checked="" type="checkbox"/> | eliminate opium fields   |   |              |   |
| 3                              | <input checked="" type="checkbox"/> | provide alternative agriculture  |   |              |   |
| 4                              | Gain Trust of Public                | Gain trust of public: reduce corrupt treatment of population by GIROA officials; reduce GIROA aid of Taliban; improve transparency   | Increase in positive perception and legitimacy of the government. |              | Positive perception of government throughout the province.  |
| 1                              | <input checked="" type="checkbox"/> | reduce corrupt treatment of population by GIROA officials  |   |              |   |
| 2                              | <input checked="" type="checkbox"/> | reduce GIROA aid of Taliban  |   |              |   |
| 3                              | <input checked="" type="checkbox"/> | improve transparency   |   |              |   |
| <b>7 Afghan Taliban Groups</b> |                                     |  |   |              |   |
|                                |                                     | TRAC Ontology Workshop 3   | Non-DoD LOEs  | 7/15/2011    | TRAC, Ft Leavenworth, KS                                    |
| 1                              | Expel Foreign Forces                | Expel foreign forces (ISAF) from Afghanistan AO: limit operational reach of the foreign forces; force foreign forces to focus on security rather than population interaction; provoke civilian casualties  | Reduction in ISAF force effectiveness                             |              | No ISAF present.  |
| 1                              | <input checked="" type="checkbox"/> | limit operational reach of the foreign forces  |   |              |   |
| 2                              | <input checked="" type="checkbox"/> | force foreign forces to focus on security rather than population interaction   |   |              |   |
| 3                              | <input checked="" type="checkbox"/> | provoke civilian casualties  |   |              |   |
| 2                              | Undermine Perception of Security    | Undermine local and international perceptions of security: forcing local populations to perceive their personal security as reliant on the Taliban; forcing the international community to perceive security in Afghanistan as uncontrollable by foreign forces  | Decrease in security perception.                                  |              | Loss of local and international confidence in ISAF efforts. |
| 1                              | <input checked="" type="checkbox"/> | force local populations to perceive their personal security as reliant on the Taliban  |   |              |   |
| 2                              | <input checked="" type="checkbox"/> | force the international community to perceive security in Afghanistan as uncontrollable by foreign forces  |   |              |   |
| 3                              | Undermine Afghan Government         | Undermine the authority and effectiveness of Afghan govt institutions: undermine influence of the Afghan Army; undermine influence of the Afghan Police; undermine influence of the judicial system; provide appropriate religious support to the population   | Render Afghan Government ineffective.                             |              | Islamic Theocratic Government in control.                   |
| 1                              | <input checked="" type="checkbox"/> | undermine influence of the Afghan Army   |   |              |   |
| 2                              | <input checked="" type="checkbox"/> | undermine influence of the Afghan Police   |   |              |   |
| 3                              | <input checked="" type="checkbox"/> | undermine influence of the judicial system   |   |              |   |
| 4                              | <input checked="" type="checkbox"/> | provide appropriate religious support to the population  |   |              |   |
| <b>8 Afghan Criminals</b>      |                                     |  |   |              |   |
|                                |                                     | TRAC Ontology Workshop 3   | Non-DoD LOEs  | 7/15/2011    | TRAC, Ft Leavenworth, KS                                    |
| 1                              | Conduct Profitable Operations       | Conduct profitable criminal enterprises: prevent stable HN govt; support actors that enable profitable ops; get compliance of local population; enable success plant/harvest of drugs; importation/exportation of precursors and product; successful extortion capability; profitable services available to others | Enterprise minimally affected by intervention forces              |              | Consistent and abundant income flow                         |
| 1                              | <input checked="" type="checkbox"/> | prevent stable HN govt   |   |              |   |
| 2                              | <input checked="" type="checkbox"/> | support actors that enable profitable operations   |   |              |   |
| 3                              | <input checked="" type="checkbox"/> | get compliance of local population   |   |              |   |
| 4                              | <input checked="" type="checkbox"/> | enable success plant/harvest of drugs  |   |              |   |
| 5                              | <input checked="" type="checkbox"/> | enable importation/exportation of precursors and product   |   |              |   |
| 6                              | <input checked="" type="checkbox"/> | successful provide extortion capability  |   |              |   |
| 7                              | <input checked="" type="checkbox"/> | provide profitable services to others  |   |              |   |
| 2                              | Develop Secure Environment          | Develop a secure environment that enables long term operations of the criminal enterprise: ingratiating self to local community and key leaders; destabilizing host nation   | Establish and maintain opium trade routes.                        |              | Uninterrupted growth, production, and export cycle.         |
| 1                              | <input checked="" type="checkbox"/> | ingratiate self to local community and key leaders   |   |              |   |
| 2                              | <input checked="" type="checkbox"/> | destabilize host nation  |   |              |   |

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| # | LOE Name  | LOE Description | LOE Shortterm Endstate | LOE Endstate |          |
| # | OfficialL | LOE Subtask     |                        |              |          |

9 Afghan Terrorists

TRAC Ontology Workshop 3

Non-DoD LOEs

7/15/2011

TRAC, Ft Leavenworth, KS

|   |  |  |  |   |
|---|--|--|--|---|
| 1 | Conduct Effective Terrorist Operations | Conduct effective terrorist operations against foreign presence IOT publicize organizational goals; develop environment for secure operations (support base); conduct reconnaissance and target development; conduct mass casualty event against US forces | Successfully conduct terrorist operations.         | World recognition. Cause is accepted by mainstream world. |
| 1 | <input checked="" type="checkbox"/>    | develop environment for secure operations (support base)   |  |   |
| 2 | <input checked="" type="checkbox"/>    | conduct reconnaissance and target development  |  |   |
| 3 | <input checked="" type="checkbox"/>    | conduct mass casualty event against US forces  |  |   |
| 2 | Conduct Attacks against HN             | Conduct attacks against HN elements: attack HN government institutions; attack HN infrastructure; attack HN population   | Conduct 1-2 successful attacks.                    | Develop enduring infrastructure to continue attacks.      |
| 1 | <input checked="" type="checkbox"/>    | attack HN government institutions  |  |   |
| 2 | <input checked="" type="checkbox"/>    | attack HN infrastructure   |  |   |
| 3 | <input checked="" type="checkbox"/>    | attack HN population   |  |   |
| 3 | Conduct IO Operations                  | Conduct IO operations in support of cause: spread message to population; conduct cyber attacks   | Conduct attacks that attract mass media attention. | Cause covered by mass media for worldwide audience.       |
| 1 | <input checked="" type="checkbox"/>    | spread message to population   |  |   |
| 2 | <input checked="" type="checkbox"/>    | conduct cyber attacks  |  |   |